IV. 2026 Adult Guardianship Legislation Summary & Table At-a-Glance

2026 Adult Guardianship Legislation Table
American Bar Association Commission on Law and Aging
(as of 06/30/2026)

This **2026 Adult Guardianship Legislation Summary** reviews 104 enactments of state and federal legislation related to adult guardianship from 42 states, territories, and the federal government as of June 30, 2026. Over the past decade, states have enacted more than 600 adult guardianship bills and advanced guardianship reforms designed to safeguard the rights of vulnerable adults, address concerns related to abuse, neglect, and exploitation, and promote less restrictive alternatives to guardianship, particularly supported decision-making.

In 2026, Idaho became the most recent state to adopt the **Uniform Guardianship, Conservatorship, and Other Protective Arrangements Act (UGCOPAA)**. The Act establishes a comprehensive framework for adult guardianship, conservatorship, and other protective arrangements, while emphasizing individual autonomy, due process, and the use of less restrictive alternatives. It requires courts to consider an individual's rights, wishes, values, and preferences when determining whether a protective arrangement is necessary and, if so, what form it should take.

Idaho's adoption of UGCOPAA follows more than five years of intensive study and discussion of guardianship and conservatorship practices by legal experts, advocates, policymakers, and other stakeholders. The legislation reflects a broader effort to strengthen protections for adults who may need assistance while preserving their ability to make decisions and exercise as much control over their lives as possible. By establishing clearer procedures and incorporating modern principles of adult guardianship reform, the new law is expected to modernize and bring greater consistency to guardianship, conservatorship, and other protective proceedings throughout Idaho.

We also saw significant legislative activity aimed at protecting older and vulnerable adults from financial exploitation. Often referred to as **"Report and Hold" legislation**, these laws authorize financial institutions, broker-dealers, investment advisers, and insurers to delay or place temporary holds on disbursements or transactions involving the accounts of vulnerable adults when financial exploitation is suspected. They also permit or require reporting of suspected exploitation to state securities regulators, adult protective services, or other appropriate authorities.

This summary identifies 13 states that enacted or updated Report and Hold statutes in the past year—Colorado, Illinois, Iowa, Kansas, Louisiana, Maryland, Minnesota, Nebraska, North Carolina, Oklahoma, South Carolina, South Dakota, and West Virginia—providing the financial services industry with new and additional tools to identify, report, and prevent financial exploitation and helping protect vulnerable adults from potentially devastating financial losses.

Additionally, many states passed laws this year improving upon guardianship policies and practices.

Highlights include:

Guardianship Bill of Rights: Colorado – HB 1100
Establishes a bill of rights for adults subject to guardianship and details what decisions a court may authorize a guardian to make. The act also requires guardians to provide at least 30 days' notice before permanently moving the person subject to guardianship to a nursing home, mental health institution, or other facility that restricts their ability to leave or receive visitors.

End-of-Life Options: Delaware – HB 140
Permits a terminally ill individual who is an adult resident the ability to request and self-administer medication to end the individual's life if both the individual's attending physician or attending advanced practice registered nurse (APRN) and a consulting physician or consulting APRN agree on the individual's diagnosis and prognosis and believe the individual has decision-making capacity, is making an informed decision, and is acting voluntarily.

Parkinson's Disease Registry: Florida – SB 1443
Requires physicians and advance practice nurses to report certain information to the Parkinson's disease registry. Limited liability is also provided for physicians and advance practice registered nurses under certain circumstances and requires the Institute for Parkinson's Disease, University of South Florida, to create and maintain a website for the registry.

Authorized Transactions: Maryland – HB 1062
Authorizes a circuit court to authorize or direct a transaction that grants access to financial records or establishes eligibility for government assistance programs for a minor or disabled person under certain circumstances.

Electronic Monitoring: Oregon – SB 1532
Directs the Oregon Department of Human Services (ODHS) to adopt a model consent form for using a video camera or electronic recording device in a resident's room at a residential care facility.

Family Caregiver Grant Pilot: Tennessee – SB 1777
Creates a family caregiver grant pilot program to provide grants to family caregivers of eligible family members in each of the three (3) grand divisions to offset eligible expenditures incurred by family caregivers.

Voting: Virginia – SB 34
Clarifies that a guardianship or conservatorship finding of incapacity does not automatically disqualify a person from voting and requires a specific court finding by clear and convincing evidence that the person lacks the capacity to understand voting.

Additional highlights include updates to statutes addressing elder abuse and financial exploitation (Alabama, Illinois, Mississippi, Nebraska, and Wisconsin); laws establishing or modifying supported decision-making and supported decision-making agreements (Connecticut, Illinois, Kansas, and New Mexico); laws providing services for individuals with Alzheimer's disease and other forms of dementia (Indiana, Kentucky, Maine, Maryland, and Wisconsin); and laws requiring training for guardians (Illinois and Kansas).

A complete 2026 Adult Guardianship Legislation Review and Report from the American Bar Association Commission on Law and Aging will be published on the COLA webpage by early Spring 2027 at https://www.americanbar.org/groups/law_aging/

Special thanks to the American Bar Association (ABA) Commission on Law and Aging's 2026 Summer Interns, Peyton Cabaniss (2L, The George Washington University School of Law) and Valerie Adelson (2L, Mitchell Hamline School of Law), Elizabeth Russo (AARP), and Ben Orzeske (Uniform Law Commission) for their help and contributions.

If you know of additional state adult guardianship legislation enacted from July 1, 2025, to June 30, 2026, please contact Erica Costello, erica.costello@americanbar.org. The views expressed in the Legislative Summary herein have not been approved by the House of Delegates or Board of Governors at the ABA and should not be construed as representing policy of the ABA.

2026 Adult Guardianship Legislation Table At-A-Glance
American Bar Association Commission on Law and Aging
(as of 06/30/2026)

	State	Bill/Law Number	Short Title
1.	Alabama	HB 249	Due Process Considerations
2.	Alabama	SB 41	Elder Abuse and Exploitation
3.	Alaska	HB 121	Public Accounting Requirements
4.	Arizona	SB 1243	Court-Ordered Treatment
5.	Arizona	SB 1561	Vulnerable Adult System Study
6.	California	AB 251	Elder Abuse and Exploitation
7.	California	AB 450	Older and Aging Immigrants
8.	Colorado	HB 1063	Behavioral Health Treatment
9.	Colorado	HB 1100	Guardianship Bill of Rights
10.	Colorado	HB 1110	Report and Hold
11.	Connecticut	HB 5485	Supported Decision-Making Agreement
12.	Connecticut	HB 5558	Abuse and Neglect Investigations
13.	Delaware	HB 140	End-of-Life Options
14.	Delaware	SB 83	Rights of Residents
15.	Delaware	SB 92	Uniform Health-Care Decisions Act
16.	Delaware	SB 155	Residents' Protection Commission
17.	Florida	HB 1443	Parkinson's Disease Registry
18.	Florida	HB 1445	Parkinson's Disease Registry-Public Records Exemption
19.	Georgia	HB 36	Authorized Providers
20.	Georgia	HB 327	Probate Court Updates
21.	Georgia	SB 98	County Conservators
22.	Hawaii	HB 1804	Long-Term Care Financing
23.	Hawaii	HB 1853	Dementia Care
24.	Hawaii	HB 2093	Confidentiality of Records
25.	Idaho	SB 1240	Uniform Guardianship, Conservatorship, and Other Protective Arrangements Act

	State	Bill/Law Number	Short Title
26.	Illinois	HB 1597	Facility Transfer and Discharge
27.	Illinois	HB 2562	Guardian Training
28.	Illinois	HB 3095	Guardianship and Advocacy Act
29.	Illinois	HB 3811	Private Professional Guardians
30.	Illinois	HB 4462	POA Property Bill
31.	Illinois	HB 4509	Nursing Home Resident with Serious Mental Health
32.	Illinois	HB 4649	Financial Exploitation
33.	Illinois	HB 4911	Report and Hold
34.	Illinois	HB 5365	Supported Decision-Making
35.	Illinois	SB 1994	Financial Exploitation
36.	Indiana	HB 1029	Alzheimer's Disease and Dementia Education
37.	Indiana	SB 71	Guardianship Code Revision Task Force
38.	Iowa	HF 2232	Report and Hold
39.	Iowa	HF 2305	Health Care Decisions
40.	Kansas	HB 2536	Guardianship Training
41.	Kansas	HB 2591	Report and Hold
42.	Kansas	SB 84	Supported Decision-Making Agreements
43.	Kansas	SB 412	Conservator Duties
44.	Kentucky	HB 393	Alzheimer's Services
45.	Louisiana	HB 555	Report and Hold
46.	Maine	LD 1677	Alzheimer's Disease
47.	Maryland	HB 216	Benefits Exploitation
48.	Maryland	HB 282	Adult Protective Services Modifications
49.	Maryland	HB 377	Physician Assistants
50.	Maryland	HB 426	Stay of Civil Actions and Proceedings
51.	Maryland	HB 1062	Authorized Transactions
52.	Maryland	HB 1434	Caregiver Resource Webpage
53.	Maryland	SB 293	Professional Liability Insurance Coverage
54.	Maryland	SB 555	Dementia Services
55.	Maryland	SB 753	Report and Hold
56.	Maryland	SB 809	"Supporting Our Caregiver Infrastructure" Program
57.	Massachusetts	S 137	Dignifying Individuals with Intellectual or Developmental Disabilities
58.	Michigan	SB 585	Guardian and Conservator Duties
59.	Michigan	SB 586	Guardian and Conservator Duties
60.	Minnesota	HF 2432	Emergency Guardianship/Bill of Rights/Order for Protection Against Financial Exploitation
61.	Minnesota	HF 4502	Trusted Contact Program
62.	Minnesota	HF 2115	License Holders
63.	Mississippi	HB 1596	Financial Exploitation
64.	Nebraska	LB 668	Adult Abuse Registry
65.	Nebraska	LB 838	Report and Hold
66.	Nebraska	LB 965	Sexual Abuse

	State	Bill/Law Number	Short Title
67.	Nebraska	LB 967	Report and Hold
68.	Nebraska	LB 985	Guardian and Conservator Duties
69.	New Mexico	HM 31	Home Health Services
70.	New Mexico	SB 21	Medicare Supplement Act
71.	New Mexico	SB 535	Supported Decision-Making
72.	New York	S 1353	Coerced Debts
73.	North Carolina	S 595	Report and Hold
74.	Oklahoma	HB 1687	Uniform Health Care Decisions Act
75.	Oklahoma	SB 2067	Report and Hold
76.	Oregon	SB 1532	Electronic Monitoring
77.	Pennsylvania	HB 18	Review Hearings
78.	Puerto Rico	SB 55	Definition of Older Adult
79.	Puerto Rico	SB 149	Emergency Contingency Plans
80.	Rhode Island	S 2882	Behavioral Healthcare
81.	South Carolina	S 146	Rights of Residents
82.	South Carolina	S 851	Report and Hold
83.	South Dakota	HB 1238	Report and Hold
84.	Tennessee	HB 1766	Accounting
85.	Tennessee	SB 1777	Family Caregiver Grant Pilot Program
86.	Tennessee	SB 1910	Trusts
87.	Tennessee	SB 2184	Conservatorship Petitions
88.	U.S. Virgin Islands	Act No. 9051	Elder and Dependent Abuse Prevention Act
89.	U.S. Virgin Islands	Act No. 9064	Caregivers Leave Act
90.	Utah	SB 161	Evaluations in Guardianships
91.	Vermont	S 109	Hearing
92.	Vermont	H 582	Adult Protective Services
93.	Virginia	HB 510	Uniform Power of Attorney Act
94.	Virginia	SB 34	Voting
95.	Virginia	SB 216	Probate Court Updates
96.	Virginia	SB 260	Social Isolation Prevention
97.	Washington	HB 1385	Background Checks
98.	Washington	SB 5291	Long-Term Services and Supports Trust Program
99.	Washington	SB 5837	Uniform Guardianship, Conservatorship, and Other Protective Arrangements Act Updates
100.	West Virginia	SB 617	Report and Hold
101.	Wisconsin	AB 19	Abuse of an Elder Person
102.	Wisconsin	AB 598	Next-of-Kin Decision-Making
103.	Wisconsin	SB 152	Alzheimer's Services
104.	Federal	S. 4247	Guardianship Bill of Rights Act of 2026 (Proposed)